

Valley Transportation Authority ATU Local 265 Pension Plan

GASB 67/68 Report as of June 30, 2020

**Produced by Cheiron** 

August 2020

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August 14, 2020

Board of Pensions Santa Clara Valley Transportation Authority 3331 North First Street San Jose, CA 95134-1906

Dear Members of the Board:

The purpose of this report is to provide accounting and financial disclosure information under the Governmental Accounting Standards Board Statements 67 and 68 (GASB 67 and GASB 68) for the ATU Local 265 Pension Plan (the Plan) and the Valley Transportation Authority (the VTA). This information includes:

- Projection of the Total Pension Liability from the valuation date to the measurement date,
- Calculation of the Net Pension Liability at the discount rate as well as discount rates 1% higher and lower than the discount rate,
- Changes in the Net Pension Liability,
- Schedule of Employer Contributions,
- Disclosure of Deferred Inflows and Outflows, and
- Calculation of the Annual Pension Expense for the VTA.

If you have any questions about the report or would like additional information, please let us know.

Sincerely, Cheiron

Graham A. Schmidt, ASA, FCA, MAAA, EA Consulting Actuary

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Anne D. Harper, FSA, MAAA, EA Principal Consulting Actuary

## **SECTION I – BOARD SUMMARY**

The purpose of this report is to provide accounting and financial disclosure information under the Governmental Accounting Standards Board Statements 67 and 68 for the ATU Local 265 Pension Plan (the Plan) and the Valley Transportation Authority (the VTA). This information includes:

- Projection of the Total Pension Liability from the valuation date to the measurement date,
- Calculation of the Net Pension Liability at the discount rate as well as discount rates 1% higher and lower than the discount rate,
- Changes in the Net Pension Liability,
- Schedule of Employer Contributions,
- Disclosure of Deferred Inflows and Outflows, and
- Calculation of the Annual Pension Expense for the VTA.

## Highlights

The reporting date for the Plan and the VTA is June 30, 2020. Measurements as of the reporting date are based on the fair value of assets as of June 30, 2020 and the Total Pension Liability (TPL) as of the valuation date, January 1, 2020, updated to June 30, 2020. There were no significant events between the valuation date and the measurement date, so the update procedures only included the addition of service cost and interest cost offset by actual benefit payments for the first six months of 2020.

Beginning of year measurements are based on the actuarial valuation as of January 1, 2019, rolled forward to June 30, 2019 using similar procedures as the roll-forward to June 30, 2020. The beginning and ending liability measurements are based on different actuarial valuations; hence, liability changes due to experience between the valuations are reported each year. In addition, any liability change due to a change in assumptions is reported as well. Both the January 1, 2019 and January 1, 2020 valuations assumed a discount rate and rate of return, net of investment expenses, of 7.00%. For GASB reporting purposes, as explained in detail in section III of this report, the assumed discount rate for liabilities at June 30, 2019 was 6.96% and at June 30, 2020 was 6.87%. This assumption change increased the Total Pension Liability.

The results contained in this report do not reflect the cost-of-living adjustment (COLA) provision as described in the agreement effective September 9, 2019 between VTA and ATU, given our understanding that there is outstanding legal uncertainty surrounding the COLA provision. We have however provided a cost study to VTA that shows the COLA provision would have a meaningful impact on Plan liability and cost.



## **SECTION I – BOARD SUMMARY**

The following table provides a summary of the key results during this reporting period.

Table I-1   Summary of Results								
Measurement Date								
		6/30/2020	6/30/2019					
Discount Rate		6.87%	6.96%					
Net Pension Liability	\$	248,578,808 \$	190,883,372					
Deferred Outflows		(81,722,483)	(49,530,541)					
Deferred Inflows		10,740,089	14,320,118					
Net Impact on Statement of Net Position	\$	177,596,413 \$	155,672,949					
Pension Expense (\$ Amount)	\$	52,475,346 \$	45,479,320					
Pension Expense (% of Payroll)		38.14%	34.00%					

A Net Pension Liability of \$190,883,372 would be recognized as of the beginning of the reporting year. As of the end of the reporting year, the VTA would report a Net Pension Liability of \$248,578,808, Deferred Outflows of \$81,722,483, and Deferred Inflows of \$10,740,089. Consequently, the net impact on the VTA's Statement of Net Position due to the Plan would be \$177,596,413 at the end of the reporting year.

For the measurement year ending June 30, 2020, the annual pension expense is \$52,475,346 or 38.14% of payroll. This amount is not related to the VTA's contribution to the Plan (\$30,551,882), but instead represents the change in the net impact on the VTA's Statement of Net Position plus employer contributions (\$177,596,413 - \$155,672,949 + \$30,551,882). A breakdown of the components of the net pension expense is shown in Table VII-2 of this report.

The Net Pension Liability (NPL) increased by \$57.7 million during the reporting year, primarily due to an assumption change (\$7.3 million), liability experience losses (\$2.3 million), and the return on investments being less than expected (by about \$53.4 million).



## **SECTION II – CERTIFICATION**

The purpose of this report is to provide accounting and financial reporting information under GASB 67 for the ATU Local 265 Pension Plan (the Plan) and under GASB 68 for the Valley Transportation Authority (the VTA). This report is for the use of the Plan and their auditors in preparing financial reports in accordance with applicable law and accounting requirements. This report is not appropriate for other purposes, including the measurement of funding requirements for the Plan.

In preparing our report, we relied on information (some oral and some written) supplied by the Plan. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The assumptions used in calculating the liabilities as of the beginning and end of period measurement dates reflect the results of an Experience Study approved by the Board in November 2017. The assumptions used in this report are intended to produce results that, in the aggregate, reasonably approximate the anticipated future experience of the Plan.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and changes in plan provisions or applicable law.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices that are consistent with our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

This report was prepared for the Plan for the purposes described herein and for the use by the Plan auditor in completing an audit related to the matters herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Graham Schmidt, ASA, FCA, MAAA, EA Consulting Actuary Anne D. Harper, FSA, MAAA, EA Principal Consulting Actuary



## SECTION III – DETERMINATION OF DISCOUNT RATE

The discount rate used to measure the Total Pension Liability was 6.87%.

The projection of cash flows used to determine the discount rate assumed that VTA will continue to contribute to the Plan based on an actuarially determined contribution, reflecting a payment equal to the employer's share of the annual Normal Cost, the expected Administrative Expenses, and an amount necessary to amortize the remaining Unfunded Actuarial Liability as a level dollar amount over an open (rolling) 20-year period.

Based on these assumptions, the Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current Plan members until at least FYE 2082 when only a portion of the projected benefit payments are expected to be made from the projected Fiduciary Net Position. Projected benefit payments are discounted at the long-term expected return on assets of 7.00% to the extent the Fiduciary Net Position is available to make the payments and the municipal bond rate of 2.21%, based on the Bond Buyer 20-Bond GO Index as of June 25, 2020, to the extent they are not available. The single equivalent rate used to determine the Total Pension Liability as of June 30, 2020 is 6.87%. The single equivalent rate used to determine the Total Pension Liability as of June 30, 2019 is 6.96%.

Appendix A shows the details of this calculation as of June 30, 2020.



## SECTION IV – PROJECTION OF TOTAL PENSION LIABILITY

The Total Pension Liability (TPL) at the beginning of the measurement year is measured as of a valuation date of January 1, 2019 and projected forward to the beginning of the measurement year of June 30, 2019. The TPL at the end of the measurement year, June 30, 2020, is measured as of a valuation date of January 1, 2020, and projected forward to June 30, 2020.

There were no significant events during the projection period of which we are aware. The table below shows the projection of the TPL at discount rates equal to the rate used for disclosure and plus and minus one percent from the rate used for disclosure.

Table IV-1       Projection of Total Pension Liability from Valuation to Measurement Date									
Discount Rate		5.87%		6.87%		7.87%			
Valuation Total Pension Liability, 1/1/2020									
Actives	\$	333,952,689	\$	290,038,138	\$	253,460,999			
Deferred Vested		41,467,175		35,256,324		30,311,665			
Retirees		500,561,262		462,635,740		429,713,095			
Total	\$	875,981,126	\$	787,930,202	\$	713,485,759			
Service Cost from 1/1/2020 to 6/30/2020		11,656,409		9,319,741		7,507,284			
Benefit Payments from 1/1/2020 to 6/30/2020		23,799,245		23,799,245		23,799,245			
Interest from 1/1/2020 to 6/30/2020		25,169,032		26,373,344		27,232,503			
Total Pension Liability, 6/30/2020	\$	889,007,322	\$	799,824,042	\$	724,426,301			



## **SECTION V – NOTE DISCLOSURES**

The table below shows the changes in the Total Pension Liability, the Plan Fiduciary Net Position (i.e., fair value of Plan assets), and the Net Pension Liability during the Measurement Year.

	Increase (Decrease)									
	Т	otal Pension Liability (a)	Liability Net			Net Pension Liability (a) - (b)				
Balances at 6/30/2019	\$	766,548,120	\$	575,664,748	\$	190,883,372				
Changes for the year:										
Service cost		18,274,641				18,274,641				
Interest		52,368,130				52,368,130				
Changes of benefits		0				0				
Differences between expected and actual experience		2,349,289				2,349,289				
Changes of assumptions		7,306,965				7,306,965				
Contributions - employer				30,551,882		(30,551,882)				
Contributions - member				4,850,309		(4,850,309)				
Net investment income				(12,423,890)		12,423,890				
Benefit payments		(47,023,104)		(47,023,104)		0				
Administrative expense				(374,711)		374,711				
Net changes		33,275,922		(24,419,514)		57,695,436				
Balances at 6/30/2020	\$	799,824,042	\$	551,245,234	\$	248,578,808				

There were no changes in benefits during the year. There were, however, changes in assumptions between the beginning and the end of the measurement period. The discount rate decreased from 6.96% to 6.87%. The net impact of the change in assumptions was an increase to the TPL by approximately \$7.3 million. Differences between expected and actual experience were reported, resulting in liability losses of approximately \$2.3 million during the measurement year.

Total contributions partially offset the service cost, interest cost, liability losses, assumption changes, investment income losses, and administrative expenses, resulting in an increase in the Net Pension Liability (NPL) of approximately \$57.7 million. The NPL as of June 30, 2020, is approximately \$248.6 million.

With the exception of the discount rate assumption, the TPL as of June 30, 2020 was based upon the same data, actuarial methods and assumptions, and plan provisions as were used in the actuarial valuation as of January 1, 2020. Please refer to the Actuarial Valuation Report as of January 1, 2020 for a summary. The discount rate for the January 1, 2020 actuarial valuation was 7.00%, whereas the discount rate for GASB 67 and 68 reporting is 6.87%.

With the exception of the discount rate assumption, the TPL as of June 30, 2019 was based upon the same data, actuarial methods and assumptions, and plan provisions as were used in the actuarial valuation as of January 1, 2019. Please refer to the Actuarial Valuation Report as of January 1, 2019 for a summary. The discount rate for the January 1, 2019 actuarial valuation was 7.00%, whereas the discount rate for GASB 67 and 68 reporting was 6.96%.



## **SECTION V – NOTE DISCLOSURES**

A summary of the key assumptions is as follows:

- Inflation: 2.75%
- Amortization growth rate: 0.00%
- Salary increases: 3.00% plus merit component
- COLA increases: 0.00%
- Investment rate of return: 7.00%, net of investment expense
- Mortality: Sex distinct RP-2014 Adjusted to 2006 Healthy Employee and Annuitant Blue Collar mortality tables with generational improvements using Scale MP-2017

Changes in the discount rate affect the measurement of the TPL. Lower discount rates produce a higher TPL and higher discount rates produce a lower TPL. Because the discount rate does not affect the measurement of assets, the percentage change in the NPL can be very significant for a relatively small change in the discount rate. The table below shows the sensitivity of the NPL to the discount rate.

Table V-2       Sensitivity of Net Pension Liability to Changes in Discount Rate									
		1% Decrease 5.87%		Discount Rate 6.87%		1% Increase 7.87%			
Total Pension Liability Plan Fiduciary Net Position	\$	889,007,322 551,245,234	\$	799,824,042 551,245,234	\$	724,426,301 551,245,234			
Net Pension Liability	\$	337,762,088	\$	248,578,808	\$	173,181,067			
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		62.0%		68.9%		76.1%			

A one percent decrease in the discount rate increases the TPL by approximately 11% and increases the NPL by approximately 36%. A one percent increase in the discount rate decreases the TPL by approximately 9% and decreases the NPL by approximately 30%.



## SECTION VI – REQUIRED SUPPLEMENTARY INFORMATION

This schedule of Required Supplementary Information currently includes seven years of information, based on the number of reports completed under GASB 67, but eventually will build up to 10 years of information. The schedule below shows the changes in NPL and related ratios required by GASB.

	Sched	lule of Changes	in N	Table VI-1 Net Pension Liabi	lity	and Related Rat	tios							
		FYE 2020		FYE 2019		FYE 2018		FYE 2017		FYE 2016		FYE 2015		FYE 2014
Total Pension Liability														
Service cost (MOY)	\$	18,274,641	\$	17,818,064	\$	16,952,695	\$	16,024,018	\$	14,788,622	\$	13,468,180	\$	12,093,329
Interest (includes interest on service cost)		52,368,130		51,921,358		47,849,982		46,151,927		45,109,994		43,068,559		41,417,404
Changes of benefit terms		0		0		0		0		0		0		0
Differences between expected and actual experience		2,349,289		(17,900,147)		12,284,989		6,439,898		7,748,008		4,517,263		0
Changes of assumptions		7,306,965		0		21,917,588		13,105,261		14,576,841		0		0
Benefit payments, including refunds of member contributions		(47,023,104)		(44,311,681)		(41,565,932)		(38,453,828)		(35,587,609)		(33,417,941)		(30,967,019)
Net change in total pension liability	\$	33,275,922	\$	7,527,594	\$	57,439,322	\$	43,267,276	\$	46,635,856	\$	27,636,061	\$	22,543,714
Total pension liability - beginning		766,548,120		759,020,526		701,581,204		658,313,928		611,678,072		584,042,011		561,498,297
Total pension liability - ending	\$	799,824,042	\$	766,548,120	\$	759,020,526	\$	701,581,204	\$	658,313,928	\$	611,678,072	\$	584,042,011
Plan fiduciary net position														
Contributions - employer	\$	30,551,882	\$	32,282,788	\$	28,523,868	\$	27,383,634	\$	25,751,474	\$	25,590,315	\$	25,787,439
Contributions - member		4,850,309		3,342,998		2,725,371		1,070,649		0		0		0
Net investment income		(12,423,890)		23,408,380		40,604,883		60,471,793		2,245,095		16,094,084		64,138,754
Benefit payments, including refunds of member contributions		(47,023,104)		(44,311,681)		(41,565,932)		(38,453,828)		(35,587,609)		(33,417,941)		(30,967,019)
Administrative expense		(374,711)		(409,376)		(403,420)		(323,806)		(281,307)		(301,331)		(314,008)
Net change in plan fiduciary net position	\$	(24,419,514)	\$	14,313,109	\$	29,884,770	\$	50,148,442	\$	(7,872,347)	\$	7,965,127	\$	58,645,166
Plan fiduciary net position - beginning		575,664,748		561,351,639		531,466,869		481,318,427		489,190,774		481,225,647		422,580,481
Plan fiduciary net position - ending	\$	551,245,234	\$	575,664,748	\$	561,351,639	\$	531,466,869	\$	481,318,427	\$	489,190,774	\$	481,225,647
Net pension liability - ending	\$	248,578,808	\$	190,883,372	\$	197,668,887	\$	170,114,335	\$	176,995,501	\$	122,487,298	\$	102,816,364
Plan fiduciary net position as a percentage of the total pension liability		68.92%		75.10%		73.96%		75.75%		73.11%		79.98%		82.40%
Covered pavroll	\$	137,584,408	\$	133,749,054	\$	139,288,447	\$	131,543,979	\$	126,796,239	\$	115,913,935	\$	107,879,830
Net pension liability as a percentage of covered payroll	+	180.67%	Ť	142.72%	-	141.91%	4	129.32%	-	139.59%	÷	105.67%	~	95.31%



#### SECTION VI – REQUIRED SUPPLEMENTARY INFORMATION

If an Actuarially Determined Contribution is calculated, the following schedule is required. An Actuarially Determined Contribution is a contribution amount determined in accordance with Actuarial Standards of Practice. The full 10 years of information should be shown in this schedule if it is available. Because prior contribution amounts were determined in accordance with Actuarial Standards of Practice, the full 10-year schedule is provided.

			Sched	Table V ule of Employe	I-2 r Contribution	S				
	FYE 2020	FYE 2019	FYE 2018	FYE 2017	FYE 2016	FYE 2015	FYE 2014	FYE 2013	FYE 2012	FYE 2011
Actuarially Determined Contribution Contributions in Relation to the	\$ 30,551,882	\$ 32,282,788	\$ 28,523,868	\$ 27,383,634	\$ 25,720,271	\$ 25,549,165	\$ 25,787,439	\$ 24,413,000	\$ 19,148,000	\$ 17,807,000
Actuarially Determined Contribution	30,551,882	32,282,788	28,523,868	27,383,634	25,751,474	25,590,315	25,787,439	24,413,000	19,148,000	17,807,000
Contribution Deficiency/(Excess)	<u>\$</u> 0	\$ 0	\$ 0	\$ 0	\$ (31,203)	\$ (41,150)	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$ 137,584,408	\$ 133,749,054	\$ 139,288,447	\$ 131,543,979	\$ 126,796,239	\$ 115,913,935	\$ 107,879,830	\$ 104,135,736	\$ 104,725,727	\$ 98,741,029
Contributions as a Percentage of Covered Payroll	22.219	<b>6</b> 24.14%	20.48%	20.82%	20.31%	22.08%	23.90%	23.44%	18.28%	18.03%

#### Notes to Schedule

Valuation Date	1/1/2019
Timing	Actuarially determined contribution rates are calculated based on the actuarial valuation six months prior to the beginning of the fiscal year
Key Methods and Assumptions Used	to Determine Contribution Rates:
Actuarial cost method	Entry Age
Asset valuation method	5-year smoothed market, subject to 80%/120% corridor
Amortization method	All unfunded liability charges are amortized over a rolling 20-year period as a level dollar amount
Discount rate	7.00%
Amortization growth rate	0.00%
Price inflation	2.75%
Salary increases	3.00% plus merit component based on years of service
Mortality	RP-2014 Adjusted to 2006 Healthy Employee and Annuitant Blue Collar Mortality Tables with generational improvements
	using Scale MP-2017

A complete description of the methods and assumptions used to determine contribution rates for the year ending June 30, 2020 can be found in the January 1, 2019 actuarial valuation report. Fiscal year contributions and payroll were provided by the VTA.



## **SECTION VII – EMPLOYER REPORTING AMOUNTS**

The Valley Transit Authority was required to implement GASB 68 for their reporting date of June 30, 2015. The amounts reported as of June 30, 2020 could be based on either the June 30, 2019 or 2020 measurement dates. We understand that the VTA elected to use the 2019 measurement date for their FY 2019 reporting. As a result, the schedules in this section were produced based on an assumption that the VTA will use the June 30, 2020 measurement date for its FY 2020 reporting.

The impact of experience gains or losses on the TPL are recognized in expense over the average expected remaining service life of all active and inactive members of the Plan. As of the measurement date, this recognition period was five years. During the measurement year, there was a liability loss of approximately \$2.3 million. Approximately \$0.5 million of that loss was recognized as an increase in pension expense in the current year, with the remainder to be recognized as a deferred outflow of resources over the following four years. The remaining liability gain from the June 30, 2019 reporting date of approximately \$14.3 million continues to be recognized at approximately \$3.6 million this year, leaving \$10.7 million to be recognized as a deferred inflow of resources. The remaining liability losses from the 2015 – 2018 reporting dates of approximately \$14.7 million continue to be recognized at approximately \$14.7 million continue to be recognized at approximately \$14.7 million continue to be recognized at approximately \$14.7 million to be recognized at approximately \$14.7 million in deferred outflow of resources. In total, this leaves approximately \$11.5 million in deferred outflows and approximately \$10.7 million in deferred inflows due to experience losses and gains to be recognized in pension expense in future years.

The impact of assumption changes is also recognized in expense over the average expected remaining service life of all active and inactive members of the Plan of five years. During the measurement year, there was an increase to the Total Pension Liability due to assumption changes approximately \$7.3 million. Approximately \$1.5 million of that increase was recognized in the current year, with the remainder of \$5.8 million to be recognized as a deferred outflow of resources over the next four years. The remaining impact from the assumption changes in prior periods of approximately \$26.0 million continue to be recognized at approximately \$8.3 million this year, leaving approximately \$17.8 million in deferred outflows due to assumption changes to be recognized in pension expense in future years. In total, this leaves approximately \$23.6 million in deferred outflows due to assumption changes to be recognized in pension expense in future years.

The impact of investment gains or losses is recognized over a period of five years. During the measurement year, there was an investment loss of approximately \$53.4 million. \$10.7 million of that loss was recognized as an increase in pension expense in the current year and an identical amount will be recognized in each of the next four years, resulting in a deferred outflow of resources of \$42.7 million. The net deferred investment losses from previous years of approximately \$8.8 million continue to be recognized by approximately \$4.8 million this year, for a remaining net amount of \$3.9 million in deferred outflows. The combined investment gains and losses remaining to be recognized are a net deferred outflow of resources of \$46.7 million.



## SECTION VII – EMPLOYER REPORTING AMOUNTS

The following table summarizes the current balances of deferred outflows and deferred inflows of resources along with the net recognition over the next five years.

ferred flows of ources	Ι	Deferred nflows of
		Resources
1,459,893	\$	10,740,089
23,602,260		0
6,660,330		0
31,722,483	\$	10,740,089
	1,459,893 23,602,260 46,660,330 <b>31,722,483</b> ows of resources	23,602,260

fileasai emene year ena	cu oune e oi	
	2021	19,515,518
	2022	20,781,485
	2023	18,075,126
	2024	12,610,264
	2025	0
	Thereafter \$	0



## **SECTION VII – EMPLOYER REPORTING AMOUNTS**

The annual pension expense recognized by the VTA can be calculated two different ways. First, it is the change in the amounts reported on the Plan's Statement of Net Position that relate to the Plan and are not attributable to employer contributions. That is, it is the change in NPL plus the changes in deferred outflows and inflows plus employer contributions.

Alternatively, annual pension expense can be calculated by its individual components. While GASB does not require or suggest the organization of the individual components shown in the table below, we believe it helps to understand the level and volatility of pension expense.

Table VII-2Calculation of Pension Expense						
		Measurement 2020	t Yea	r Ending 2019		
Change in Net Pension Liability	\$	57,695,436	\$	(6,785,515)		
Change in Deferred Outflows		(32,191,942)		5,661,929		
Change in Deferred Inflows		(3,580,029)		14,320,118		
Employer Contributions		30,551,882		32,282,788		
Pension Expense	\$	52,475,346	\$	45,479,320		
Pension Expense as % of Payroll		38.14%		34.00%		
Operating Expenses						
Service cost	\$	18,274,641	\$	17,818,064		
Employee contributions		(4,850,309)		(3,342,998)		
Administrative expenses		374,711		409,376		
Total	\$	13,799,043	\$	14,884,442		
Financing Expenses						
Interest cost	\$	52,368,130	\$	51,921,358		
Expected return on assets		(40,971,188)		(40,130,672)		
Total	\$	11,396,942	\$	11,790,686		
Changes						
Benefit changes	\$	0	\$	0		
Recognition of assumption changes		9,728,008		8,266,615		
Recognition of liability gains and losses		2,054,856		1,584,997		
Recognition of investment gains and losses		15,496,497		8,952,580		
Total	\$	27,279,361	\$	18,804,192		
Pension Expense	\$	52,475,346	\$	45,479,320		



## SECTION VII – EMPLOYER REPORTING AMOUNTS

First, there are components that we refer to as operating expenses. These are items directly attributable to the operation of the plan during the measurement year. Service cost less employee contributions represents the increase in employer-provided benefits attributable to the year, and administrative expenses are the cost of operating the Plan for the year.

Second, there are the financing expenses: the interest on the Total Pension Liability less the expected return on assets. If the discount rate is equal to the long-term expected return on assets as of the beginning of the fiscal year, the financing expense is effectively the interest on the Net Pension Liability (after adjustment for cash-flow timing). However, for VTA this is not exactly the case, since the interest on the Total Pension Liability was based on the prior year discount rate (6.96%), while the expected return on assets was 7.00%.

The final category is changes. This category will drive most of the volatility in pension expense from year to year. It includes any changes in benefits made during the year and the recognized amounts due to assumption changes, gains or losses on the TPL, and investment gains or losses. For the current year, deferred amounts recognized in pension expense comprised over 51% of the total pension expense.



	Projected									Projected				
	Beginning	<b>Projected Employer</b>	Projected Employee		Projected		Projected	Projected		Ending		"Funded"		'Unfunded''
	Fiduciary	Contributions for	<b>Contributions for</b>		Benefit		Admin	Investment	Fiduciary Net		Portion of Benefit		Poi	tion of Benefit
FYE	Net Position	Current Employees	Current Employees		Payments	]	Expenses	Earnings		Position		Payments		Payments
2021	\$ 551,245,234	\$ 35,191,439	\$ 5,167,696	\$	50,813,214	\$	355,211	\$ 38,037,430	\$	578,473,374	\$	50,813,214	\$	0
2022	\$ 578,473,374	\$ 33,643,498	\$ 5,248,619	\$	52,615,050	\$	365,868	\$ 39,827,773	\$	604,212,347	\$	52,615,050	\$	0
2023	\$ 604,212,347	\$ 32,204,704	\$ 5,299,595	\$	54,596,996	\$	376,844	\$ 41,511,423	\$	628,254,228	\$	54,596,996	\$	0
2024	\$ 628,254,228	\$ 31,377,797	\$ 5,293,777	\$	56,576,922	\$	388,149	\$ 43,097,388	\$	651,058,118	\$	56,576,922	\$	0
2025	\$ 651,058,118	\$ 29,295,644	\$ 5,248,244	\$	58,461,058	\$	399,793	\$ 44,556,787	\$	671,297,942	\$	58,461,058	\$	0
2026	\$ 671,297,942	\$ 28,253,065	\$ 5,173,084	\$	60,374,615	\$	411,787	\$ 45,871,447	\$	689,809,136	\$	60,374,615	\$	0
2027	\$ 689,809,136	\$ 27,251,268	\$ 5,081,015	\$	62,290,698	\$	424,141	\$ 47,066,407	\$	706,492,987	\$	62,290,698	\$	0
2028	\$ 706,492,987	\$ 26,260,492	\$ 4,977,401	\$	64,002,679	\$	436,865	\$ 48,140,843	\$	721,432,179	\$	64,002,679	\$	0
2029	\$ 721,432,179	\$ 25,285,886	\$ 4,850,492	\$	65,571,886	\$	449,971	\$ 49,098,608	\$	734,645,309	\$	65,571,886	\$	0
2030	\$ 734,645,309	\$ 24,343,281	\$ 4,705,924	\$	67,168,653	\$	463,470	\$ 49,935,687	\$	745,998,078	\$	67,168,653	\$	0
2031	\$ 745,998,078	\$ 23,433,480	\$ 4,549,376	\$	68,590,637	\$	477,374	\$ 50,649,671	\$	755,562,593	\$	68,590,637	\$	0
2032	\$ 755,562,593	\$ 22,562,155	\$ 4,383,434	\$	69,765,651	\$	491,695	\$ 51,248,283	\$	763,499,120	\$	69,765,651	\$	0
2033	\$ 763,499,120	\$ 21,736,864	\$ 4,211,329	\$	70,936,178	\$	506,446	\$ 51,734,660	\$	769,739,349	\$	70,936,178	\$	0
2034	\$ 769,739,349	\$ 20,942,693	\$ 4,034,424	\$	72,015,689	\$	521,640	\$ 52,106,484	\$	774,285,621	\$	72,015,689	\$	0
2035	\$ 774,285,621	\$ 20,192,654	\$ 3,853,441	\$	72,882,132	\$	537,289	\$ 52,368,565	\$	777,280,860	\$	72,882,132	\$	0
2036	\$ 777,280,860	\$ 19,482,677	\$ 3,674,261	\$	73,701,058	\$	553,407	\$ 52,525,070	\$	778,708,402	\$	73,701,058	\$	0
2037	\$ 778,708,402	\$ 18,802,817	\$ 3,495,365	\$	74,416,699	\$	570,010	\$ 52,576,410	\$	778,596,286	\$	74,416,699	\$	0
2038	\$ 778,596,286	\$ 18,149,034	\$ 3,310,289	\$	74,941,238	\$	587,110	\$ 52,527,430	\$	777,054,692	\$	74,941,238	\$	0
2039	\$ 777,054,692	\$ 17,511,450	\$ 3,121,872	\$	75,414,464	\$	604,723	\$ 52,380,692		774,049,518	\$	75,414,464	\$	0
2040	\$ 774,049,518	\$ 16,882,498	\$ 2,925,562	\$	75,895,035	\$	622,865	\$ 52,131,529	\$	769,471,206	\$	75,895,035	\$	0
2041	\$ 769,471,206	\$ 16,252,045	\$ 2,712,675	\$	76,555,026	\$	641,551	\$ 51,766,002	\$	763,005,352	\$	76,555,026	\$	0
2042	\$ 763,005,352	\$ 15,635,328	\$ 2,482,889	\$	77,257,907	\$	660,797	\$ 51,267,326	\$	754,472,190	\$	77,257,907	\$	0
2043	\$ 754,472,190	\$ 15,043,267	\$ 2,243,787	\$	77,883,931	\$	680,621	\$ 50,627,410	\$	743,822,102	\$	77,883,931	\$	0
2044	\$ 743,822,102	\$ 14,479,129	\$ 1,996,961	\$	78,561,424	\$	701,040	\$ 49,838,479	\$	730,874,207	\$	78,561,424	\$	0
2045	\$ 730,874,207	\$ 13,954,185	\$ 1,750,089	\$	79,117,965	\$	722,071	\$ 48,894,191	\$	715,632,637	\$	79,117,965	\$	0
2046	\$ 715,632,637	\$ 13,467,959	\$ 1,517,060	\$	79,323,385	\$	743,733	\$ 47,802,738	\$	698,353,274	\$	79,323,385	\$	0



	Projected									Projected				
	Beginning	<b>Projected Employer</b>	Projected Employee		Projected		Projected	Projected	Ending		"Funded"			'Unfunded''
	Fiduciary	Contributions for	Contributions for		Benefit		Admin	Investment	Fiduciary Net		Portion of Benefit		Por	tion of Benefit
FYE	Net Position	Current Employees	Current Employees		Payments		Expenses	Earnings		Position		Payments		Payments
2047	\$ 698,353,274	\$ 13,018,900	\$ 1,300,770	\$	79,260,328	\$	766,045	\$ 46,579,133	\$	679,225,705	\$	79,260,328	\$	0
2048	\$ 679,225,705	\$ 12,603,613	\$ 1,101,241	\$	78,957,001	\$	789,027	\$ 45,235,560	\$	658,420,090	\$	78,957,001	\$	0
2049	\$ 658,420,090	\$ 12,220,151	\$ 919,961	\$	78,377,510	\$	812,698	\$ 43,785,098	\$	636,155,091	\$	78,377,510	\$	0
2050	\$ 636,155,091	\$ 11,869,157	\$ 759,825	\$	77,579,352	\$	837,078	\$ 42,241,095	\$	612,608,738	\$	77,579,352	\$	0
2051	\$ 612,608,738	\$ 11,543,910	\$ 621,196	\$	76,578,504	\$	862,191	\$ 40,615,232	\$	587,948,381	\$	76,578,504	\$	0
2052	\$ 587,948,381	\$ 11,243,398	\$ 500,883	\$	75,322,486	\$	888,057	\$ 38,920,994	\$	562,403,114	\$	75,322,486	\$	0
2053	\$ 562,403,114	\$ 10,969,775	\$ 398,185	\$	73,760,785	\$	914,698	\$ 37,176,229	\$	536,271,820	\$	73,760,785	\$	0
2054	\$ 536,271,820	\$ 10,713,593	\$ 314,709	\$	71,972,227	\$	942,139	\$ 35,398,821	\$	509,784,577	\$	71,972,227	\$	0
2055	\$ 509,784,577	\$ 10,470,023	\$ 246,359	\$	70,033,841	\$	970,403	\$ 33,602,056	\$	483,098,770	\$	70,033,841	\$	0
2056	\$ 483,098,770	\$ 10,243,405	\$ 189,088	\$	67,955,838	\$	999,515	\$ 31,796,751	\$	456,372,661	\$	67,955,838	\$	0
2057	\$ 456,372,661	\$ 10,031,639	\$ 143,329	\$	65,778,391	\$	1,029,501	\$ 29,992,526	\$	429,732,263	\$	65,778,391	\$	0
2058	\$ 429,732,263	\$ 9,830,154	\$ 108,151	\$	63,520,791	\$	1,060,386	\$ 28,197,383	\$	403,286,774	\$	63,520,791	\$	0
2059	\$ 403,286,774	\$ 9,638,292	\$ 80,664	\$	61,143,314	\$	1,092,198	\$ 26,420,307	\$	377,190,526	\$	61,143,314	\$	0
2060	\$ 377,190,526	\$ 9,456,085	\$ 58,866	\$	58,677,961	\$	1,124,963	\$ 24,671,001	\$	351,573,552	\$	58,677,961	\$	0
2061	\$ 351,573,552	\$ 9,282,096	\$ 42,057	\$	56,182,088	\$	1,158,712	\$ 22,956,543	\$	326,513,447	\$	56,182,088	\$	0
2062	\$ 326,513,447	\$ 9,115,075	\$ 29,358	\$	53,689,319	\$	1,193,474	\$ 21,281,164	\$	302,056,250	\$	53,689,319	\$	0
2063	\$ 302,056,250	\$ 8,955,374	\$ 19,766	\$	51,191,226	\$	1,229,278	\$ 19,648,387	\$	278,259,274	\$	51,191,226	\$	0
2064	\$ 278,259,274	\$ 8,801,925	\$ 12,811	\$	48,690,819	\$	1,265,080	\$ 18,062,121	\$	255,180,231	\$	48,690,819	\$	0
2065	\$ 255,180,231	\$ 8,590,396	\$ 8,168	\$	46,193,437	\$	1,237,777	\$ 16,526,180	\$	232,873,760	\$	46,193,437	\$	0
2066	\$ 232,873,760	\$ 8,380,719	\$ 5,140	\$	43,714,719	\$	1,207,894	\$ 15,043,828	\$	211,380,834	\$	43,714,719	\$	0
2067	\$ 211,380,834	\$ 8,173,474	\$ 3,053	\$	41,263,676	\$	1,175,934	\$ 13,617,628	\$	190,735,379	\$	41,263,676	\$	0
2068	\$ 190,735,379	\$ 7,968,547	\$ 1,621	\$	38,844,750	\$	1,141,694	\$ 12,249,803	\$	170,968,907	\$	38,844,750	\$	0
2069	\$ 170,968,907	\$ 7,765,816	\$ 781	\$	36,465,665	\$	1,105,481	\$ 10,942,280	\$	152,106,638	\$	36,465,665	\$	0
2070	\$ 152,106,638	\$ 7,565,252	\$ 305	\$	34,129,429	\$	1,067,303	\$ 9,696,720	\$	134,172,184	\$	34,129,429	\$	0
2071	\$ 134,172,184	\$ 7,366,770	\$ 83	\$	31,840,240	\$	1,027,237	\$ 8,514,623	\$	117,186,183	\$	31,840,240	\$	0
2072	\$ 117,186,183	\$ 7,170,331	\$ 10	\$	29,602,848	\$	985,386	\$ 7,397,269	\$	101,165,558	\$	29,602,848	\$	0



		Projected												Projected				
	Beginning		Projected Employer		Projected Employee		Projected		Projected		Projected		Ending		"Funded"		"Unfunded"	
	Fiduciary			Contributions for		Contributions for	Benefit			Admin		Investment		Fiduciary Net		Portion of Benefit		rtion of Benefit
FYE	Ν	Net Position	C	Current Employees	C	urrent Employees		Payments	-	Expenses		Earnings		Position		Payments		Payments
2073	\$	101,165,558	\$	6,975,983	\$	0	\$	27,422,114	\$	941,897	\$	6,345,669	\$	86,123,200	9	27,422,114	\$	0
2074	\$	86,123,200	\$	6,783,815	\$	0	\$	25,302,641	\$	896,918	\$	5,360,566	\$	72,068,022	9	5 25,302,641	\$	0
2075	\$	72,068,022	\$	6,593,920	\$	0	\$	23,249,189	\$	850,622	\$	4,442,418	\$	59,004,549	9	3 23,249,189	\$	0
2076	\$	59,004,549	\$	6,406,416	\$	0	\$	21,266,991	\$	803,214	\$	3,591,358	\$	46,932,118	9	5 21,266,991	\$	0
2077	\$	46,932,118	\$	6,221,473	\$	0	\$	19,361,598	\$	754,950	\$	2,807,146	\$	35,844,191	9	5 19,361,598	\$	0
2078	\$	35,844,191	\$	6,039,295	\$	0	\$	17,538,365	\$	706,116	\$	2,089,137	\$	25,728,142	9	17,538,365	\$	0
2079	\$	25,728,142	\$	5,860,104	\$	0	\$	15,802,644	\$	657,017	\$	1,436,260	\$	16,564,845	9	/ /	\$	0
2080	\$	16,564,845	\$	5,684,176	\$	0	\$	14,159,677	\$	608,006	\$	846,993	\$	8,328,330	5	5 14,159,677	\$	0
2081	\$	8,328,330	\$	5,511,797	\$	0	\$	12,613,567	\$	559,451	\$	319,375	\$	986,485	9	12,613,567	\$	0
2082	\$	986,485	\$	5,343,227	\$	0	\$	11,167,175	\$	511,682	\$	0	\$	0	9	986,485	\$	10,180,691
2083	\$	0	\$	4,676,999	\$	0	\$	9,822,661	\$	465,028	\$	0	\$	0	9	6 0	\$	9,822,661
2084	\$	0	\$	3,999,437	\$	0	\$	8,581,463	\$	419,818	\$	0	\$	0	9	6 0	\$	8,581,463
2085	\$	0	\$	3,396,532	\$	0	\$	7,444,080	\$	376,369	\$	0	\$	0	5	6 0	\$	7,444,080
2086	\$	0	\$	2,863,880	\$	0	\$	6,409,893	\$	334,973	\$	0	\$	0	9	S 0	\$	6,409,893
2087	\$	0	\$	2,396,765	\$	0	\$	5,477,105	\$	295,884	\$	0	\$	0	9	6 0	\$	5,477,105
2088	\$	0	\$	1,990,251	\$	0	\$	4,642,699	\$	259,308	\$	0	\$	0	5	6 0	\$	4,642,699
2089	\$	0	\$	1,639,264	\$	0	\$	3,902,525	\$	225,393	\$	0	\$	0	5	6 0	\$	3,902,525
2090	\$	0	\$	1,338,701	\$	0	\$	3,251,610	\$	194,230	\$	0	\$	0	5	6 0	\$	3,251,610
2091	\$	0	\$	1,083,523	\$	0	\$	2,684,456	\$	165,868	\$	0	\$	0	5	6 0	\$	2,684,456
2092	\$	0	\$	868,816	\$	0	\$	2,195,123	\$	140,318	\$	0	\$	0	9	S 0	\$	2,195,123
2093	\$	0	\$	689,836	\$	0	\$	1,777,142	\$	117,547	\$	0	\$	0	9	S 0	\$	1,777,142
2094	\$	0	\$	542,063	\$	0	\$	1,423,619	\$	97,464	\$	0	\$	0	9	<b>6</b> 0	\$	1,423,619
2095	\$	0	\$	421,270	\$	0	\$	1,127,602	\$	79,929	\$	0	\$	0	9	6 0	\$	1,127,602
2096	\$	0	\$	323,578	\$	0	\$		\$	64,781	\$	0	\$	0	9	6 0	\$	882,441
2097	\$	0	\$	245,470	\$	0	\$		\$	51,853	\$	0	\$	0	9	6 0	\$	681,813
2098	\$	0	\$	183,770	\$	0	\$	519,659	\$	40,958	\$	0	\$	0	9	6 0	\$	519,659



		rojected	T		D	• 4 15 1		<b>D</b> • 4 1						Projected		015 1 10		"Unfunded"
	Beginning Fiduciary		Projected Employer Contributions for		Projected Employee Contributions for		Projected Benefit		Projected Admin		Projected Investment		Ending Fiduciary Net		"Funded" Portion of Ponofit		р	Portion of Benefit
FYE		Net Position		Current Employees		Current Employees		Payments		Expenses	Earnings		Position		1	Payments		Payments
2099	\$	0	\$		\$	0	\$	390,301	\$	31,894	\$	0	\$		\$	5	\$	2
2100	\$	0	\$	98,636	\$	0	\$	288,568	\$	24,458	\$	0	\$		\$	0	9	
2101	\$	0	\$	70,582	\$	0	\$	209,797	\$	18,451	\$	0	\$	0	\$	0	\$	
2102	\$	0	\$	49,654	\$	0	\$	149,810	\$	13,677	\$	0	\$	0	\$	0	\$	
2103	\$	0	\$	34,304	\$	0	\$	104,935	\$	9,950	\$	0	\$	0	\$	0	9	
2104	\$	0	\$	23,248	\$	0	\$	72,016	\$	7,094	\$	0	\$	0	\$	0	\$	5 72,016
2105	\$	0	\$	15,439	\$	0	\$	48,367	\$	4,952	\$	0	\$	0	\$	0	9	48,367
2106	\$	0	\$	10,035	\$	0	\$	31,747	\$	3,380	\$	0	\$	0	\$	0	5	5 31,747
2107	\$	0	\$	6,377	\$	0	\$	20,335	\$	2,252	\$	0	\$	0	\$	0	9	5 20,335
2108	\$	0	\$	3,957	\$	0	\$	12,694	\$	1,463	\$	0	\$	0	\$	0	9	5 12,694
2109	\$	0	\$	2,396	\$	0	\$	7,717	\$	925	\$	0	\$	0	\$	0	9	5 7,717
2110	\$	0	\$	1,415	\$	0	\$	4,567	\$	570	\$	0	\$	0	\$	0	5	4,567
2111	\$	0	\$	815	\$	0	\$	2,632	\$	342	\$	0	\$	0	\$	0	5	5 2,632
2112	\$	0	\$	457	\$	0	\$	1,476	\$	199	\$	0	\$	0	\$	0	9	5 1,476
2113	\$	0	\$	250	\$	0	\$	804	\$	113	\$	0	\$	0	\$	0	9	5 804
2114	\$	0	\$	132	\$	0	\$	425	\$	62	\$	0	\$	0	\$	0	9	S 425
2115	\$	0	\$	68	\$	0	\$	219	\$	33	\$	0	\$	0	\$	0	9	
2116	\$	0	\$	34	\$	0	\$	110	\$	17	\$	0	\$	0	\$	0	5	5 110
2117	\$	0	\$	16	\$	0	\$	53	\$	9	\$	0	\$	0	\$	0	5	53
2118	\$	0	\$	7	\$	0	\$	24	\$	4	\$	0	\$		\$	0	9	
2119	\$	0	\$	3	\$	0	\$	10	\$	2	\$	0	\$	0	\$	0	9	
2120	\$	0	\$	1	\$	0	\$	4	\$	1	\$	0	\$	0	\$	0	9	5 4
														Discount Rate:		7.00%	,	2.21%
														Present Value:	\$	932,195,287	5	5 17,106,499
												То	tal	Present Value:			5	949,301,786
												GAS	SB	Discount Rate:				6.87%



## **APPENDIX B – GLOSSARY OF TERMS**

## 1. Actuarially Determined Contribution

A target or recommended contribution for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.

## 2. Actuarial Valuation Date

The date as of which an actuarial valuation is performed. This date may be up to 24 months prior to the measurement date and up to 30 months prior to the employer's reporting date.

## **3.** Deferred Inflow of Resources

An acquisition of net assets by a government employer that is applicable to a future reporting period. In the context of GASB 68, these are experience gains on the Total Pension Liability, assumption changes reducing the Total Pension Liability, or investment gains that are recognized in future reporting periods.

## 4. Deferred Outflow of Resources

A consumption of net assets by a government employer that is applicable to a future reporting period. In the context of GASB 68, these are experience losses on the Total Pension Liability, assumption changes increasing the Total Pension Liability, or investment losses that are recognized in future reporting periods.

## 5. Entry Age Actuarial Cost Method

The actuarial cost method required for GASB 67 and 68 calculations. Under this method, the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this actuarial present value allocated to a valuation year is called the Service Cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future service costs is called the Total Pension Liability.

#### 6. Measurement Date

The date as of which the Total Pension Liability and Plan Fiduciary Net Position are measured. The Total Pension Liability may be projected from the Actuarial Valuation Date to the Measurement Date. The Measurement Date must be the same as the Reporting Date for the plan.



## **APPENDIX B – GLOSSARY OF TERMS**

## 7. Net Pension Liability

The liability of employers and nonemployer contributing entities to employees for benefits provided through a defined benefit pension plan. It is calculated as the Total Pension Liability less the Plan Fiduciary Net Position.

## 8. Plan Fiduciary Net Position

The fair or market value of assets.

## 9. Reporting Date

The last day of the plan or employer's fiscal year.

## **10. Service Cost**

The portion of the actuarial present value of projected benefit payments that is attributed to the current period of employee service in conformity with the requirements of GASB 67 and 68. The Service Cost is the normal cost calculated under the entry age actuarial cost method.

## **11. Total Pension Liability**

The portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service in conformity with the requirements of GASB 67 and 68. The Total Pension Liability is the actuarial liability calculated under the entry age actuarial cost method. This measurement is not appropriate for measuring a settlement of the Plan's liabilities.





Classic Values, Innovative Advice